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S. 1746

[Report No. 107-335]

To amend the Atomic Energy Act of 1954 and the Energy Reorganization Act of 1974 to strengthen security at sensitive nuclear facilities.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 29, 2001

Mr. Reid (for himself, Mrs. Clinton, Mr. Lieberman, Mr. Jeffords, Mr. Torricelli, and Mr. Harkin) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

NOVEMBER 12, 2002

Reported by Mr. Jeffords, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Atomic Energy Act of 1954 and the Energy Reorganization Act of 1974 to strengthen security at sensitive nuclear facilities.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Nuclear Security Act
3	of 2001".
4	SEC. 2. DEFINITIONS.

- 5 Section 11 of the Atomic Energy Act of 1954 (42)
- U.S.C. 2014) is amended— 6
- 7 (1) by redesignating subsection jj. as subsection
- 8 ii.; and
- 9 (2) by adding at the end the following:
- "jj. DESIGN BASIS THREAT.—The term 'design basis 10
- threat' means the design basis threat established by the
- Commission under section 73.1 of title 10, Code of Fed-
- eral Regulations (or any successor regulation developed
- under section 170C).
- "kk. SENSITIVE NUCLEAR FACILITY.—The term 15
- 'sensitive nuclear facility' means—
- 17 "(1) a commercial nuclear power plant and as-
- 18 sociated spent fuel storage facility;
- 19 "(2) a decommissioned nuclear power plant and
- 20 associated spent fuel storage facility;
- 21 "(3) a category I fuel cycle facility;
- "(4) a gaseous diffusion plant; and 22
- "(5) any other facility licensed by the Commis-23
- 24 sion, or used in the conduct of an activity licensed
- 25 by the Commission, that the Commission determines

1	should be treated as a sensitive nuclear facility
2	under section 170C.".
3	SEC. 3. NUCLEAR SECURITY.
4	(a) In General.—Chapter 14 of the Atomic Energy
5	Act of 1954 (42 U.S.C. 2201 et seq.) is amended by add-
6	ing at the end the following:
7	"SEC. 170C. PROTECTION OF SENSITIVE NUCLEAR FACILI-
8	TIES AGAINST THE DESIGN BASIS THREAT.
9	"(a) Definitions.—In this section:
10	"(1) Nuclear Security Force.—The term
11	'nuclear security force' means the nuclear security
12	force established under subsection (b)(1).
13	"(2) Fund.—The term 'Fund' means the Nu-
14	elear Security Fund established under subsection (f).
15	"(3) QUALIFICATION STANDARD.—The term
16	'qualification standard' means a qualification stand-
17	ard established under subsection $(e)(2)(A)$.
18	"(4) Security Plan.—The term 'security plan'
19	means a security plan developed under subsection
20	$\frac{(b)(2)}{(b)(2)}$
21	"(b) Nuclear Security.—The Commission shall—
22	"(1) establish a nuclear security force, the
23	members of which shall be employees of the Com-
24	mission, to provide for the security of all sensitive
25	nuclear facilities against the design basis threat; and

1	"(2) develop and implement a security plan for
2	each sensitive nuclear facility to ensure the security
3	of all sensitive nuclear facilities against the design
4	basis threat.
5	"(c) Design Basis Threat.—
6	"(1) In General.—Not later than 90 days
7	after the date of enactment of this section, and at
8	least once every 3 years thereafter, the Commission,
9	in consultation with the Assistant to the President
10	for Homeland Security, the Attorney General, the
11	Secretary of Defense, and other Federal, State, and
12	local agencies, as appropriate, shall revise the design
13	basis threat to include—
14	"(A) threats equivalent to—
15	"(i) the events of September 11,
16	2001;
17	"(ii) a physical, eyber, biochemical, or
18	other terrorist threat;
19	"(iii) an attack on a facility by mul-
20	tiple coordinated teams of a large number
21	of individuals;
22	"(iv) assistance in an attack from sev-
23	eral persons employed at the facility;
24	"(v) a suicide attack;

1	"(vi) a water-based or air-based
2	threat;
3	"(vii) the use of explosive devices of
4	considerable size and other modern weap-
5	onry;
6	"(viii) an attack by persons with a so-
7	phisticated knowledge of the operations of
8	a sensitive nuclear facility; and
9	"(ix) fire, especially a fire of long du-
10	ration; and
11	"(B) any other threat that the Commission
12	determines should be included as an element of
13	the design basis threat.
14	"(2) Reports.—The Commission shall submit
15	to Congress a report on each revision made under
16	paragraph (1).
17	"(d) Security Plans.—
18	"(1) In General.—Not later than 180 days
19	after the date of enactment of this section, the Com-
20	mission shall develop a security plan for each sen-
21	sitive nuclear facility to ensure the protection of
22	each sensitive nuclear facility against the design
23	basis threat.
24	"(2) ELEMENTS OF THE PLAN.—A security
25	plan shall prescribe—

1	"(A) the deployment of the nuclear secu-
2	rity force, including—
3	"(i) numbers of the members of the
4	nuclear security force at each sensitive nu-
5	clear facility;
6	"(ii) tactics of the members of the nu-
7	elear security force at each sensitive nu-
8	elear facility; and
9	"(iii) capabilities of the members of
10	the nuclear security force at each sensitive
11	nuclear facility;
12	"(B) other protective measures, includ-
13	ing
14	"(i) designs of critical control systems
15	at each sensitive nuclear facility;
16	"(ii) restricted personnel access to
17	each sensitive nuclear facility;
18	"(iii) perimeter site security, internal
19	site security, and fire protection barriers;
20	"(iv) increases in protection for spent
21	fuel storage areas;
22	"(v) placement of spent fuel in dry
23	eask storage; and
24	"(vi) background security checks for
25	employees and prospective employees; and

1 "(C) a schedule for completing the require2 ments of the security plan not later than 18
3 months after the date of enactment of this sec4 tion.

"(3) ADDITIONAL REQUIREMENTS.—A holder of a license for a sensitive nuclear facility under section 103 or 104 or the State or local government in which a sensitive nuclear facility is located may petition the Commission for additional requirements in the security plan for the sensitive nuclear facility.

"(4) IMPLEMENTATION OF SECURITY PLAN.—
Not later than 270 days after the date of enactment of this section, the Commission, in consultation with a holder of a license for a sensitive nuclear facility under section 103 or 104, shall, by direct action of the Commission or by order requiring action by the licensee, implement the security plan for the sensitive nuclear facility in accordance with the schedule under paragraph (2)(C).

"(5) SUFFICIENCY OF SECURITY PLAN.—If at any time the Commission determines that the implementation of the requirements of the security plan for a sensitive nuclear facility is insufficient to ensure the security of the sensitive nuclear facility against the design basis threat, the Commission

1	shall immediately submit to Congress and the Presi-
2	dent a classified report that—
3	"(A) identifies the vulnerability of the sen-
4	sitive nuclear facility; and
5	"(B) recommends actions by Federal
6	State, or local agencies to eliminate the vulner-
7	ability.
8	"(e) Nuclear Security Force.—
9	"(1) In GENERAL.—Not later than 90 days
10	after the date of enactment of this section, the Com-
11	mission, in consultation with other Federal agencies
12	as appropriate, shall establish a program for the hir-
13	ing and training of the nuclear security force.
14	"(2) HIRING.—
15	"(A) QUALIFICATION STANDARDS. Not
16	later than 30 days after the date of enactment
17	of this section, the Commission shall establish
18	qualification standards that individuals shall be
19	required to meet to be hired by the Commission
20	as members of the nuclear security force.
21	"(B) Examination.—The Commission
22	shall develop and administer a nuclear security
23	force personnel examination for use in deter-
24	mining the qualification of individuals seeking

1	employment as members of the nuclear security
2	force.
3	"(C) Criminal and Security Back-
4	GROUND CHECKS.—The Commission shall re-
5	quire that an individual to be hired as a mem-
6	ber of the nuclear security force undergo a
7	criminal and security background check.
8	"(D) Disqualification of individuals
9	WHO PRESENT NATIONAL SECURITY RISKS.
10	The Commission, in consultation with the heads
11	of other Federal agencies, as appropriate, shall
12	establish procedures, in addition to any back-
13	ground check conducted under subparagraph
14	(B), to ensure that no individual who presents
15	a threat to national security is employed as a
16	member of the nuclear security force.
17	"(3) Annual Proficiency Review.—
18	"(A) In General.—The Commission shall
19	provide that an annual evaluation of each mem-
20	ber of the nuclear security force is conducted
21	and documented.
22	"(B) REQUIREMENTS FOR CONTINU-
23	ATION.—An individual employed as a member
24	of the nuclear security force may not continue

to be employed in that capacity unless the eval-

1	uation under subparagraph (A) demonstrates
2	that the individual—
3	"(i) continues to meet all qualification
4	standards;
5	"(ii) has a satisfactory record of per-
6	formance and attention to duty; and
7	"(iii) has the knowledge and skills
8	necessary to vigilantly and effectively pro-
9	vide for the security of a sensitive nuclear
10	facility against the design basis threat.
11	"(4) Training.—
12	"(A) In General.—The Commission shall
13	provide for the training of each member of the
14	nuclear security force to ensure each member
15	has the knowledge and skills necessary to pro-
16	vide for the security of a sensitive nuclear facil-
17	ity against the design basis threat.
18	"(B) Training Plan.—Not later than 60
19	days after the date of enactment of this section,
20	the Commission shall develop a plan for the
21	training of members of the nuclear security
22	force.
23	"(C) USE OF OTHER AGENCIES.—The
24	Commission may enter into a memorandum of
25	understanding or other arrangement with any

1	other Federal agency with appropriate law en-
2	forcement responsibilities, to provide personnel,
3	resources, or other forms of assistance in the
4	training of members of the nuclear security
5	force.
6	"(f) Nuclear Security Fund.—
7	"(1) ESTABLISHMENT.—There is established in
8	the Treasury of the United States a fund to be
9	known as the 'Nuclear Security Fund', which shall
10	be used by the Commission to administer programs
11	under this section to provide for the security of sen-
12	sitive nuclear facilities.
13	"(2) Deposits in the fund.—The Commis-
14	sion shall deposit in the Fund—
15	"(A) the amount of fees collected under
16	paragraph (5); and
17	"(B) amounts appropriated under sub-
18	section (g).
19	"(3) Investment of amounts.—
20	"(A) IN GENERAL.—The Secretary of the
21	Treasury shall invest such portion of the Fund
22	as is not, in the judgment of the Secretary of
23	the Treasury, required to meet current with-
24	drawals. Investments may be made only in in-
25	terest-bearing obligations of the United States.

1	"(B) Acquisition of obligations.—For
2	the purpose of investments under subparagraph
3	(A), obligations may be acquired—
4	"(i) on original issue at the issue
5	price; or
6	"(ii) by purchase of outstanding obli-
7	gations at the market price.
8	"(C) Sale of obligations.—Any obliga-
9	tion acquired by the Fund may be sold by the
10	Secretary of the Treasury at the market price.
11	"(D) CREDITS TO FUND.—The interest on,
12	and the proceeds from the sale or redemption
13	of, any obligations held in the Fund shall be
14	eredited to and form a part of the Fund.
15	"(4) Use of amounts in the fund.—The
16	Commission shall use amounts in the Fund to pay
17	the costs of—
18	"(A) salaries, training, and other expenses
19	of the nuclear security force; and
20	"(B) developing and implementing security
21	plans.
22	"(5) Fee.—To ensure that adequate amounts
23	are available to provide assistance under paragraph
24	(4), the Commission shall assess licensees a fee in
25	an amount determined by the Commission, not to

- 1 exceed 1 mill per kilowatt-hour of electricity gen-
- 2 erated by a sensitive nuclear facility.
- 3 "(g) AUTHORIZATION OF APPROPRIATIONS.—There
- 4 are authorized to be appropriated such sums as are nec-
- 5 essary to earry out this section.".
- 6 (b) IMPLEMENTATION.—The Commission shall com-
- 7 plete the full implementation of the amendment made by
- 8 subsection (a) as soon as practicable after the date of en-
- 9 actment of this Act, but in no event later than 270 days
- 10 after the date of enactment of this Act.
- 11 (e) Technical and Conforming Amendment.—
- 12 The table of contents for chapter 14 of the Atomic Energy
- 13 Act of 1954 (42 U.S.C. prec. 2011) is amended by adding
- 14 at the end the following:

"Sec. 170B. Uranium supply.

"Sec. 170C. Protection of sensitive nuclear facilities against the design basis threat.":

- 15 SEC. 4. OPERATION SAFEGUARDS AND RESPONSE UNIT.
- 16 Section 204 of the Energy Reorganization Act of
- 17 1974 (42 U.S.C. 5844) is amended by adding at the end
- 18 the following:
- 19 "(d) Operation Safeguards and Response
- 20 UNIT.—
- 21 "(1) DEFINITIONS.—In this subsection:
- 22 "(A) Assistant director.—The term
- 23 'Assistant Director' means the Assistant Direc-
- 24 tor for Operation Safeguards and Response.

1	"(B) DESIGN BASIS THREAT.—The term
2	'design basis threat' has the meaning given the
3	term in section 11 of the Atomic Energy Act of
4	1954 (42 U.S.C. 2014).
5	"(C) SENSITIVE NUCLEAR FACILITY.—The
6	term 'sensitive nuclear facility' has the meaning
7	given the term in section 11 of the Atomic En-
8	ergy Act of 1954 (42 U.S.C. 2014).
9	"(D) UNIT.—The term 'Unit' means the
10	Operation Safeguards and Response Unit estab-
11	lished under paragraph $(2)(A)$.
12	"(2) Establishment of unit.—
13	"(A) In GENERAL.—There is established
14	within the Office of Nuclear Material Safety
15	and Safeguards the Operation Safeguards and
16	Response Unit.
17	"(B) HEAD OF UNIT.—The Unit shall be
18	headed by the Assistant Director for Operation
19	Safeguards and Response.
20	"(C) Duties.—The Assistant Director
21	shall—
22	"(i) establish a program for the con-
23	duct of operation safeguards and response
24	evaluations under paragraph (3); and

1	"(ii) establish a program for the con-
2	duct of emergency response exercises under
3	paragraph (4).
4	"(D) Mock terrorist team.—The per-
5	sonnel of the Unit shall include a Mock Ter-
6	rorist Team comprised of—
7	"(i) not fewer than 20 individuals
8	with advanced knowledge of special weap-
9	ons and tactics comparable to special oper-
10	ations forces of the Armed Forces;
11	"(ii) at least 1 nuclear engineer;
12	"(iii) for each evaluation at a sensitive
13	nuclear facility under paragraph (3), at
14	least 1 individual with knowledge of the
15	operations of the sensitive nuclear facility
16	who is capable of actively disrupting the
17	normal operations of the sensitive nuclear
18	facility; and
19	"(iv) any other individual that the As-
20	sistant Director determines should be a
21	member of the Mock Terrorist Team.
22	"(3) Operation safeguards and response
23	EVALUATIONS.—
24	"(A) In GENERAL. Not later than 1 year
25	after the date of enactment of this subsection.

1 the Assistant Director shall establish an oper-2 ation safeguards and response evaluation pro-3 gram to assess the ability of each sensitive nu-4 clear facility to defend against the design basis threat. 6 "(B) Frequency of evaluations.—Not 7 less often than once every 2 years, the Assistant 8 Director shall conduct and document operation 9 safeguards and response evaluations at each 10 sensitive nuclear facility to assess the ability of 11 the members of the nuclear security force at the 12 sensitive nuclear facility to defend against the 13 design basis threat. "(C) ACTIVITIES.—The evaluation shall in-14 15 elude 2 or more force-on-force exercises by the 16 Mock Terrorist Team against the sensitive nu-17 clear facility that simulate air, water, and land 18 assaults (as appropriate). 19 "(D) Criteria.—The Assistant Director 20 shall establish criteria for judging the success 21 of the evaluations. 22 "(E) CORRECTIVE ACTION.—If a sensitive 23 nuclear facility fails to complete successfully an 24 operation safeguards and response evaluation,

the Commission shall require additional oper-

ation safeguards and response evaluations not less often than once every 6 months until the sensitive nuclear facility successfully completes an operation safeguards and response evaluation.

"(F) Reports.—Not less often than once every year, the Commission shall submit to Congress and the President a report that describes the results of each operation safeguards and response evaluation under this paragraph for the previous year.

"(4) Emergency response exercises.—

"(A) IN GENERAL.—Not later than 1 year after the date of enactment of this subsection, the Assistant Director, in consultation with the Assistant to the President for Homeland Security, the Director of the Federal Emergency Management Agency, the Attorney General, and other Federal, State, and local agencies, as appropriate, shall establish an emergency response program to evaluate the ability of Federal, State, and local emergency response personnel within a 50-mile radius of a sensitive nuclear facility to respond to a radiological emergency at the sensitive nuclear facility.

1	"(B) Frequency.—Not less often than
2	once every 3 years, the Assistant Director shall
3	conduct emergency response exercises to evalu-
4	ate the ability of Federal, State, and local
5	emergency response personnel within a 50-mile
6	radius of a sensitive nuclear facility to respond
7	to a radiological emergency at the sensitive nu-
8	elear facility.
9	"(C) ACTIVITIES.—The response exercises
10	shall evaluate—
11	"(i) the response capabilities, response
12	times, and coordination and communica-
13	tion capabilities of the response personnel;
14	"(ii) the effectiveness and adequacy of
15	emergency response plans, including evacu-
16	ation plans; and
17	"(iii) the ability of response personnel
18	to distribute potassium iodide or other pro-
19	phylactic medicines in an expeditious man-
20	ner.
21	"(D) REVISION OF EMERGENCY RESPONSE
22	PLANS.—The Commission shall revise the emer-
23	gency response plan for a sensitive nuclear fa-
24	cility to correct for any deficiencies identified by
25	an evaluation under this paragraph.

1	"(E) REPORTS.—Not less often than once
2	every year, the Commission shall submit to
3	Congress and the President a report that de-
4	scribes—
5	"(i) the results of each emergency re-
6	sponse exercise under this paragraph con-
7	ducted in the previous year; and
8	"(ii) each revision of an emergency re-
9	sponse plan made under subparagraph (D)
10	for the previous year.".
11	SEC. 5. POTASSIUM IODIDE STOCKPILES.
12	Section 170 of the Atomic Energy Act of 1954 (42)
13	U.S.C. 2210) is amended by adding at the end the fol-
14	lowing:
15	"u. Not later than 180 days after the date of enact-
16	ment of this subsection, the Commission, in consultation
17	with the Director of the Federal Emergency Management
18	Agency, the Secretary of Health and Human Services, and
19	other Federal, State, and local agencies, as appropriate,
20	shall—
21	"(1) ensure that sufficient stockpiles of potas-
22	sium iodide tablets have been established at public
23	facilities (such as schools and hospitals) within at
24	least a 50-mile radius of all sensitive nuclear facili-
25	ties;

1	"(2) develop plans for the prompt distribution
2	of the stockpiles described in paragraph (1) to all in-
3	dividuals located within at least a 50-mile radius of
4	a sensitive nuclear facility in the event of a release
5	of radionuclides; and
6	"(3) submit to Congress a report—
7	"(A) certifying that stockpiles have been
8	established as described in paragraph (1); and
9	"(B) including the plans described in para-
10	$\frac{\text{graph }(2).}{\cdot\cdot\cdot}$
11	SEC. 6. DEFENSE OF FACILITIES.
12	(a) In General.—In a case in which a state of war
13	or national emergency exists, the Commission shall—
14	(1) request the Governor of each State in which
15	a sensitive nuclear facility is located to deploy the
16	National Guard to each sensitive nuclear facility in
17	that State; and
18	(2) request the President to—
19	(A) deploy the Coast Guard to sensitive
20	nuclear facilities on the coastline of the United
21	States; and
22	(B) restrict air space in the vicinity of sen-
23	sitive nuclear facilities in the United States.

- (b) AUTHORIZATION OF APPROPRIATIONS.—There 1 are authorized to be appropriated such sums as are nec-3 essary to carry out this section. SECTION 1. SHORT TITLE. This Act may be cited as the "Nuclear Security Act 5 6 of 2002". SEC. 2. DEFINITIONS. 8 Section 11 of the Atomic Energy Act of 1954 (42) *U.S.C.* 2014) is amended— 10 (1) by redesignating subsection jj. as subsection 11 ii.; and 12 (2) by adding at the end the following: 13 "(jj) Homeland Security Officer.—The term 14 'Homeland Security Officer' means a Federal official with 15 responsibility for coordinating efforts to maintain homeland security against acts of terrorism, and designated by the President to perform the duties of the Homeland Security Officer under this Act. 18 19 "(kk) Private Security Force.—The term 'private security force', with respect to a sensitive nuclear facility,
- 21
- 21 means personnel hired or contracted by the licensee of the
- 22 sensitive nuclear facility to provide security at the sensitive
- 23 nuclear facility.
- 24 "(ll) Sensitive Nuclear Facility.—

1	"(1) In general.—The term 'sensitive nuclear
2	facility' means a facility licensed by the Commission
3	(or the portion of a facility used in the conduct of an
4	activity licensed by the Commission).
5	"(2) Inclusions.—The term 'sensitive nuclear
6	facility' includes—
7	"(A) an operating commercial nuclear
8	power plant;
9	"(B) an independent spent fuel storage fa-
10	cility;
11	"(C) a commercial nuclear power plant that
12	is being decommissioned or a portion of a com-
13	mercial nuclear power plant that contains mate-
14	rial licensed by the Commission;
15	"(D) a category I fuel cycle facility; and
16	"(E) a gaseous diffusion plant.".
17	SEC. 3. NUCLEAR FACILITY SECURITY.
18	(a) In General.—Chapter 14 of the Atomic Energy
19	Act of 1954 (42 U.S.C. 2201 et seq.) is amended by adding
20	at the end the following:
21	"SEC. 170C. PROTECTION OF SENSITIVE NUCLEAR FACILI-
22	TIES.
23	"(a) DEFINITIONS.—In this section:

1	"(1) Antiterrorism team.—The term
2	'antiterrorism team' means the Nuclear Infrastructure
3	Antiterrorism Team established under subsection (h).
4	"(2) Federal security coordinator.—The
5	term 'Federal security coordinator' means the Federal
6	security coordinator assigned to a sensitive nuclear
7	facility under subsection (k).
8	"(3) Task force.—The term 'task force' means
9	the task force on nuclear infrastructure security estab-
10	lished by subsection (b).
11	"(4) Threat.—The term 'threat' means a threat
12	identified under subsection (c).
13	"(5) Threat level.—The term 'threat level'
14	means a threat level determined under subsection (d).
15	"(b) Task Force on Nuclear Infrastructure Se-
16	CURITY.—
17	"(1) Establishment.—There is established a
18	task force on nuclear infrastructure security.
19	"(2) Membership.—The task force shall be com-
20	prised of—
21	"(A) the chairman of the Commission, who
22	shall serve as chairperson of the task force;
23	"(B) the Secretary of Defense;
24	"(C) the Secretary of Transportation;

1	"(D) the Administrator of the Environ-
2	$mental\ Protection\ Agency;$
3	"(E) the Attorney General;
4	"(F) the Secretary of State;
5	"(G) the Director of the Central Intelligence
6	Agency;
7	"(H) the Secretary of Health and Human
8	Services;
9	"(I) the Director of the Federal Emergency
10	Management Agency; and
11	"(J) the Homeland Security Officer.
12	"(3) Duties.—
13	"(A) In general.—The task force, in con-
14	sultation with other Federal, State, and local
15	agencies, stakeholders, and members of the pub-
16	lic, as appropriate, shall examine the protection
17	of sensitive nuclear facilities from potential ter-
18	rorist threats.
19	"(B) Security review.—
20	"(i) In general.—The task force shall
21	examine—
22	"(I) the classification of threats
23	as—
24	"(aa) an act—

1	"(AA) by an enemy of
2	the United States (whether a
3	foreign government or other
4	person); or
5	"(BB) otherwise falling
6	under the responsibilities of
7	the Federal Government; or
8	"(bb) an act involving a type
9	of risk that the licensees of the
10	Commission should be responsible
11	for guarding against;
12	"(II) coordination of Federal,
13	State, and local security efforts for
14	protection of land, water, and ground
15	access to sensitive nuclear facilities in
16	the event of a terrorist attack or at-
17	$tempted\ terrorist\ attack;$
18	"(III) the adequacy of existing
19	emergency planning zones to protect
20	the public health and safety in the
21	event of a terrorist attack against a
22	$sensitive \ nuclear \ facility;$
23	"(IV) the adequacy and coordina-
24	tion of Federal, State, and local emer-
25	gency planning, evacuation, and other

1	measures to protect the public health
2	and safety in the event of a terrorist
3	attack against a sensitive nuclear facil-
4	ity;
5	"(V) the threats that sensitive nu-
6	clear facilities must protect against to
7	prevent acts of radiological sabotage
8	and theft of special nuclear material;
9	"(VI) the system of threat levels,
10	consistent with the Homeland Security
11	Advisory System, used to categorize the
12	threats against a sensitive nuclear fa-
13	cility, including—
14	"(aa) procedures to ensure
15	coordinated Federal, State, and
16	local responses to changing threat
17	levels for sensitive nuclear facili-
18	ties;
19	"(bb) monitoring of threats
20	against sensitive nuclear facilities;
21	and
22	"(cc) procedures to notify li-
23	censees of a sensitive nuclear facil-
24	ity of changes in threat levels;

1	"(VII) the development, imple-
2	mentation, and revision of security
3	plans for sensitive nuclear facilities;
4	"(VIII) the establishment of the
5	antiterrorism team under subsection
6	(h);
7	"(IX) the hiring and training
8	standards for members of private secu-
9	rity forces at sensitive nuclear facili-
10	ties, in accordance with subsection (i);
11	"(X) the coordination of Federal
12	resources to expedite and improve the
13	process of performing background
14	checks on employees with access to sen-
15	sitive nuclear facilities; and
16	"(XI) the creation of a program to
17	provide technical assistance and train-
18	ing for the national guard, State law
19	enforcement agencies, and local law en-
20	forcement agencies to respond, as ap-
21	propriate, to threats against a sensitive
22	nuclear facility, including rec-
23	ommendations for the establishment of
24	a grant program for State and local
25	governments to carry out any rec-

1	ommended requirements under this sec-
2	tion.
3	"(ii) Threats.—The threats to be ex-
4	amined include—
5	"(I) threats comparable to the
6	events of September 11, 2001;
7	"(II) cyber or biochemical threats;
8	"(III) attacks on a sensitive nu-
9	clear facility by multiple coordinated
10	teams of a large number of individuals;
11	"(IV) attacks from several persons
12	employed at the sensitive nuclear facil-
13	ity, some of whom may have sophisti-
14	cated knowledge of the operations of the
15	$sensitive \ nuclear \ facility;$
16	"(V) attacks from individuals
17	willing to commit suicide to carry out
18	$the\ attacks;$
19	"(VI) water-based and air-based
20	attacks;
21	"(VII) attacks using explosive de-
22	vises of considerable size and modern
23	we a ponry;
24	"(VIII) fire, especially fire of long
25	duration; and

1	"(IX) any combination of those
2	threats.
3	"(4) Report.—
4	"(A) In General.—Not later than 120
5	days after the date of enactment of this section,
6	the task force shall submit to the President and
7	Congress, in classified form and unclassified
8	form, a report with recommendations and find-
9	ings.
10	"(B) Revision.—The task force shall revise
11	the recommendations periodically, but not less
12	than once every 3 years.
13	"(c) Threats to Sensitive Nuclear Facilities.—
14	"(1) In general.—Not later than 150 days
15	after the task force submits the report under sub-
16	section (b)(4), the Commission shall promulgate regu-
17	lations, based on and consistent with the findings and
18	recommendations of the task force, identifying the
19	threats that sensitive nuclear facilities must protect
20	against to prevent acts of radiological sabotage and
21	the theft of special nuclear material at sensitive nu-
22	clear facilities.
23	"(2) Protection of Safeguards informa-
24	TION.—In promulgating regulations under this sub-
25	section, the Commission shall ensure protection of

1	safeguards information in accordance with section
2	147.
3	"(d) Threat Levels.—Not later than 150 days after
4	the task force submits the report under subsection (b)(4),
5	the Commission shall promulgate regulations, based on and
6	consistent with the findings and recommendations of the
7	task force, establishing a system for the determination of
8	multiple threat levels to describe the threat conditions at
9	sensitive nuclear facilities.
10	"(e) Security Plans.—
11	"(1) In General.—Not later than 1 year after
12	the date on which the Commission establishes the
13	threats under subsection (c), the Commission shall re-
14	view, based on and consistent with the findings and
15	recommendations of the task force, the security plan
16	for each sensitive nuclear facility to ensure that each
17	sensitive nuclear facility protects against those
18	threats.
19	"(2) Aspects of Review.—The Commission
20	shall ensure that the security plan provides for—
21	"(A) the deployment and capabilities of the
22	private security force at the sensitive nuclear fa-
23	cility for each threat level;
24	"(B) coordination between the private secu-
25	rity force and the antiterrorism team for the sen-

1	sitive nuclear facility, as appropriate for each
2	threat level;
3	"(C) secure operation of vital equipment,
4	such as control room equipment and backup
5	warning systems;
6	"(D) access restrictions;
7	"(E) security cameras, fire protection bar-
8	riers, and other physical security measures;
9	"(F) protection of spent fuel, including op-
10	tions such as placement of spent fuel in dry cask
11	storage;
12	"(G) background security checks for employ-
13	ees and prospective employees; and
14	"(H) coordination among licensees of sen-
15	sitive nuclear facilities and appropriate Federal,
16	state, and local emergency response personnel.
17	"(3) Schedule.—The Commission shall estab-
18	lish a priority schedule for conducting reviews of se-
19	curity plans based on the vulnerability of each sen-
20	sitive nuclear facility and the proximity of the sen-
21	sitive nuclear facility to large population areas.
22	"(4) FINDINGS.—
23	"(A) In general.—Not later than 30 days
24	after the review of each security plan, the Com-
25	mission shall submit to Congress and the licensee

- of each sensitive nuclear facility recommendations, findings, and a schedule for implementation of changes to security that shall be made not later than 18 months after completion of the review of the security plan.
 - "(B) FORM.—The report submitted to Congress under subparagraph (A) shall be submitted in classified and unclassified form.
 - "(5) Upgrades to security plan.—Not later than 30 days after the review of each security plan, the Commission shall ensure that the licensee of each sensitive nuclear facility revises, as necessary, its security plan consistent with the findings under paragraph (4).
 - "(6) Upgrades to security.—The Commission shall ensure that the licensee of each sensitive nuclear facility makes any changes to security required by the security plan according to the Commission schedule. "(f) Emergency Response Plans.—
 - "(1) In GENERAL.—Not later than 150 days after the task force submits the report under subsection (b)(4), the Commission shall review, based on and consistent with the findings and recommendations of the task force, the emergency response plans for each sensitive nuclear facility to ensure that each

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1	emergency response plan provides protection for per-
2	sons living in the emergency response planning zones.
3	"(2) Aspects of Review.—The Commission
4	shall ensure that each emergency response plan pro-
5	vides for—
6	"(A) the protection of public health and
7	safety, including the ability to implement protec-
8	tive measures;
9	"(B) clear definition and assignment of re-
10	sponsibilities of emergency response personnel;
11	"(C) notification procedures;
12	"(D) communication and coordination
13	among emergency response personnel;
14	``(E) dissemination of information to the
15	public, including both pre-emergency education
16	and in the event of a radiological emergency;
17	"(F) adequate emergency facilities and
18	equipment at and around the sensitive nuclear
19	facility;
20	"(G) the use of methods, systems, and equip-
21	ment for assessing and monitoring actual or po-
22	tential impacts of a radiological emergency;
23	"(H) appropriate evacuation and sheltering
24	and the prophylactic use of potassium iodide;

1	"(I) means for controlling radiological expo-
2	sures;
3	$``(J)\ appropriate\ medical\ services;$
4	"(K) plans for recovery and reentry; and
5	"(L) radiological emergency response train-
6	ing.
7	"(3) Schedule.—The Commission shall estab-
8	lish a priority schedule for conducting reviews of
9	emergency response plans for sensitive nuclear facili-
10	ties based on the relative degrees of vulnerability of
11	sensitive nuclear facilities and the proximity of sen-
12	sitive nuclear facilities to large population areas.
13	"(4) Findings.—
14	"(A) In general.—Not later than 30 days
15	after the review of each emergency response plan,
16	the Commission shall submit to Congress and the
17	licensee of each sensitive nuclear facility rec-
18	ommendations and findings.
19	"(B) Form.—The report submitted to Con-
20	gress under subparagraph (A) shall be submitted
21	in classified and unclassified form.
22	"(5) Upgrades to emergency response
23	PLAN.—Not later than 30 days after completion of the
24	review of each emergency response plan, the Commis-
25	sion shall ensure that the licensee of each sensitive nu-

1	clear facility revises, as necessary, the emergency re-
2	sponse plan for the sensitive nuclear facility con-
3	sistent with the findings under paragraph (4).
4	"(g) Federal Coordination.—Not later than 90
5	days after the task force submits the report under subsection
6	(b)(4), the Commission shall promulgate regulations, based
7	on and consistent with the findings and recommendations
8	of the task force, establishing the circumstances under which
9	the Commission shall request the President to—
10	"(1) deploy the Coast Guard to a sensitive nu-
11	clear facility;
12	"(2) provide for the protection of air space in the
13	vicinity of a sensitive nuclear facility; or
14	"(3) deploy the antiterrorism team.
15	"(h) Nuclear Infrastructure Antiterrorism
16	TEAM.—
17	"(1) Establishment.—Not later than 1 year
18	after the task force submits the report under sub-
19	section (b)(4), the President shall establish, based on
20	and consistent with the findings and recommenda-
21	tions of the task force, the Nuclear Infrastructure
22	Antiterrorism Team.
23	"(2) Purpose.—The purpose of the
24	antiterrorism team shall be to provide protection for
25	the perimeter of sensitive nuclear facilities against the

threats identified under subsection (c), in coordination with other Federal, State, local, and private entities, as appropriate, consistent with the security plan for each sensitive nuclear facility.

"(i) Training Program.—

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- "(1) In GENERAL.—Not later than 180 days after the task force submits the report under subsection (b)(4)(B), the President shall establish, based on and consistent with findings and recommendations of the task force, a program to provide technical assistance and training for the National Guard and State and local law enforcement agencies in responding to threats against a sensitive nuclear facility.
- "(2) GRANTS.—The President may provide grants, consistent with the findings and recommendations of the task force, to State and local governments to assist in carrying out this section.
- "(3) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated such sums as are necessary to carry out this subsection.

21 "(j) Employee Security.—

"(1) REVIEW.—Not later than 90 days after the task force submits the report under subsection (b)(4), the Commission, taking into consideration recommendations of the task force, shall review and

update the hiring and training standards for employ ees of a sensitive nuclear facility.

"(2) DISQUALIFICATION OF INDIVIDUALS THAT PRESENT NATIONAL SECURITY RISKS.—The Commission, based on and consistent with the findings and recommendations of the task force, shall establish qualifications and procedures, in addition to any background check conducted under section 149, to ensure that no individual that presents a threat to national security is employed at a sensitive nuclear facility.

"(k) Federal Security Coordinators.—

- "(1) In GENERAL.—Not later than 120 days after the task force submits the report under subsection (b)(4), the Commission, based on and consistent with findings and recommendations of the task force, shall promulgate regulations for the hiring and training of Federal security coordinators.
- "(2) Assignment of federal security coor-DINATORS.—Not later than 60 days after the Commission promulgates regulations under paragraph (1), the Commission shall assign a Federal security coordinator, under the employment of the Commission, at each sensitive nuclear facility.

1	"(3) Responsibilities.—The Federal security
2	coordinator shall be responsible for—
3	"(A) communicating with the Commission
4	and other Federal, State, and local authorities
5	concerning threats, including threats against the
6	sensitive nuclear facility;
7	"(B) ensuring that the sensitive nuclear fa-
8	cility maintains security consistent with the se-
9	curity plan in accordance with the appropriate
10	threat level; and
11	"(C) ensuring full and active coordination
12	of security measures among—
13	"(i) the private security force at the
14	$sensitive \ nuclear \ facility;$
15	"(ii) the antiterrorism team; and
16	"(iii) other Federal, State, and local
17	authorities, as appropriate.
18	"(l) Classified Information.—Nothing in this sec-
19	tion shall be construed to supersede any existing law
20	(including a regulation) governing the disclosure of classi-
21	fied information or safeguards information.".
22	SEC. 4. FINGERPRINTING AND BACKGROUND CHECKS.
23	(a) In General.—Section 149 of the Atomic Energy
24	Act of 1954 (42 U.S.C. 2133) is amended—

1	(1) by striking subsections a. and b. and insert-
2	ing the following:
3	"a. Fingerprinting and Background Checks.—
4	"(1) In General.—The Nuclear Regulatory
5	Commission (referred to in this section as the
6	'Commission') shall require the fingerprinting of each
7	individual that is permitted—
8	"(A) unescorted access to a facility, activity,
9	radioactive material, or property; or
10	"(B) access to safeguards information under
11	section 147.
12	"(2) Performance of fingerprinting.—The
13	Commission shall require fingerprinting under para-
14	graph (1) to be performed by—
15	"(A) a person that is licensed or certified by
16	$the\ Commission;$
17	"(B) a person that is an applicant for a li-
18	cense or certificate; and
19	"(C) a person that is otherwise permitted—
20	"(i) to operate a utilization facility
21	under section 103 or 104b.; or
22	"(ii) to possess, use or transport—
23	$``(I)\ radioactive\ material;\ or$
24	"(II) other property regulated by
25	the Commission and determined by the

1	Commission to be of significance to the
2	public health and safety or the common
3	defense and security.
4	"(3) Repetition of fingerprinting.—
5	Fingerprinting shall be repeated for each individual
6	described in paragraph (1) at least once every 5
7	years.
8	"(4) Submission of fingerprints.—
9	"(A) In General.—A licensee, certificate
10	holder, or applicant shall submit to the Attorney
11	General, through the Commission, all finger-
12	prints obtained under paragraph (2)—
13	"(i) for identification and comparison
14	against all categories of individuals whose
15	fingerprints appear in—
16	"(I) the National Crime Informa-
17	tion Center data sets;
18	"(II) the United States National
19	Central Bureau of Interpol;
20	"(III) the National Instant
21	Criminal Background Check system;
22	and
23	"(IV) the Immigration and Natu-
24	ralization Service data sets (including

1	the Student and Exchange Visitor In-
2	formation System); and
3	"(ii) for use to conduct a criminal his-
4	tory background check to determine past
5	criminal history and any outstanding ar-
6	rest warrants on record with the Federal
7	Bureau of Investigation.
8	"(B) Cost.—The cost of a background check
9	conducted under this paragraph shall be paid by
10	the licensee, certificate holder, or applicant.
11	"(C) Provision of results.—
12	"(i) Attorney General.—Notwith-
13	standing any other provision of law, the At-
14	torney General shall provide the pertinent
15	results of the search to the Commission.
16	"(ii) The commission.—In accord-
17	ance with regulations promulgated under
18	this section, the Commission may provide a
19	licensee, certificate holder, or applicant sub-
20	mitting the fingerprints the results of an
21	identification and record check under this
22	paragraph.
23	"b. Relief from Obligations.—
24	"(1) In General.—The Commission may, by
25	regulation, relieve any person from the obligations

1	imposed by this section, under terms and conditions
2	and for periods of time specified by the Commission,
3	if the Commission determines that the provision of re-
4	lief is consistent with the responsibilities of the Com-
5	mission—
6	"(A) to promote the common defense and se-
7	curity; and
8	"(B) to protect the health and safety of the
9	public.
10	"(2) Requirements of another agency.—A
11	person that is subject to the fingerprinting require-
12	ments of another agency of the United States shall not
13	be subject to the obligations imposed by this section,
14	if the Commission determines that those
15	fingerprinting requirements afford security protection
16	similar to that resulting from the application of this
17	section."; and
18	(2) in subsection $c.(2)$, by striking subparagraph
19	(B) and inserting the following:
20	"(B) to ensure that the information is used
21	solely for the purpose of determining whether an
22	individual shall be permitted access to a facility
23	or radioactive material or property of a licensee,
24	certificate holder, or applicant, or shall be per-

1	mitted access to safeguards information under
2	section 147;".
3	(b) Access to Nuclear Facilities.—Chapter 12 of
4	the Atomic Energy Act of 1954 (42 U.S.C. 2161 et seq.)
5	is amended by adding at the end the following:
6	"SEC. 149A. BACKGROUND CHECKS FOR PERSONS WITH AC-
7	CESS TO NUCLEAR FACILITIES.
8	"(a) Definitions.—In this section:
9	"(1) APPLICANT.—The term 'applicant' means a
10	person that has applied to the Commission for a li-
11	cense or a certificate of compliance.
12	"(2) Certificate Holder.—The term
13	'certificate holder' means a person that has received
14	from the Commission a certificate of compliance with
15	standards established by the Commission.
16	"(3) Chief Law enforcement officer.—The
17	term 'chief law enforcement officer' means a chief of
18	police, sheriff, or equivalent officer.
19	"(4) Commission.—The term 'Commission'
20	means the Nuclear Regulatory Commission.
21	"(5) Licensee.—The term licensee' means a
22	person that is—
23	"(A) licensed to operate a utilization facil-
24	itu under section 103 or 104b: or

1	"(B) licensed to possess or use radioactive
2	material or other property regulated by the Com-
3	mission and determined by the Commission to be
4	of significance to the public health and safety or
5	the common defense and security.
6	"(b) Submission of Information.—
7	"(1) In general.—Not later than 60 days after
8	the date of enactment of this section, the Commission
9	shall require each person that is—
10	"(A) licensed or certified by the Commis-
11	sion;
12	"(B) an applicant for a license or certifi-
13	cate; and
14	"(C) otherwise permitted—
15	"(i) to operate a utilization facility
16	under section 103 or 104b.; or
17	"(ii) to possess, use, or transport ra-
18	dioactive material or other property regu-
19	lated by the Commission that the Commis-
20	sion determines to be of significance to the
21	public health and safety or the common de-
22	fense and security;
23	to submit to the Commission the statements described
24	in subsections (c) and (d) with respect to each person
25	described in paragraph (2).

1	"(2) Persons with respect to whom infor-
2	MATION IS REQUIRED.—Information shall be sub-
3	mitted under paragraph (1) with respect to—
4	"(A) each current officer or employee of the
5	licensee, certificate holder, or applicant
6	(including an employee of a contractor of the li-
7	censee, certificate holder, or applicant); and
8	"(B) any other individual (except an em-
9	ployee of the Commission) that—
10	"(i) is proposed to have access to—
11	"(I) the facility;
12	"(II) radioactive material; or
13	"(III) other property regulated by
14	the Commission that the Commission
15	determines to be of significance to the
16	public health and safety or the common
17	defense and security;
18	within the 60-day period without being ac-
19	companied by an employee of the licensee,
20	certificate holder, or applicant for a license
21	or certificate that has been the subject of the
22	background check described in paragraph
23	(4); or

1	"(ii) is proposed to be provided access
2	to safeguards information under section
3	147.
4	"(3) Provision of Access.—
5	"(A) In general.—Not later than 60 days
6	after the date of enactment of this section, a li-
7	censee, certificate holder, or applicant for a li-
8	cense or certificate shall take such actions as are
9	necessary to ensure that—
10	"(i) no individual that is not accom-
11	panied by an employee of the licensee, cer-
12	tificate holder, or applicant for a license or
13	certificate that has been the subject of a
14	background check under section 149 and
15	section 170C is allowed access to—
16	"(I) any facility operated pursu-
17	ant to section 103 or 104b.;
18	"(II) radioactive material; or
19	"(III) other property regulated by
20	the Commission that the Commission
21	determines to be of significance to the
22	public health and safety or the common
23	defense and security; or

1	"(ii) no access to safeguards informa-
2	tion is allowed to any individual under sec-
3	tion 147, unless—
4	"(I) the individual has been the
5	subject of a background check under
6	section 149a. and section 170C; and
7	"(II) a response to the request for
8	the background check has been received
9	that the Commission determines to be
10	satisfactory.
11	"(B) Exception.—The prohibition of ac-
12	cess under subparagraph (A) does not apply to
13	employees of the Commission.
14	"(4) Submission to the attorney gen-
15	ERAL.—The Commission shall submit the statements
16	required by paragraph (2) to the Attorney General for
17	the purpose of initiating a background check under—
18	"(A) the National Crime Information Cen-
19	ter;
20	"(B) the United States National Central
21	Bureau of Interpol;
22	"(C) the National Instant Criminal Back-
23	ground Check system; and
24	"(D) the Immigration and Naturalization
25	Service data sets.

1	"(5) Time requirement.—Background checks
2	and access authorization reviews required by this sec-
3	tion shall be conducted at least once every 5 years for
4	each individual for whom a background check is re-
5	quired.
6	"(c) Statement by a Licensee, Certificate Hold-
7	ER, OR APPLICANT.—For each individual for whom a li-
8	censee, certificate holder, or applicant is required to submit
9	background check statements under subsection (b), the li-
10	censee, certificate holder, or applicant shall submit to the
11	Commission—
12	"(1) a statement that the licensee, certificate
13	holder, or applicant has verified the identity of the
14	individual by examining identification documents
15	presented by the individual; and
16	"(2) a statement that the licensee, certificate
17	holder, or applicant—
18	"(A) has furnished, to the chief law enforce-
19	ment officer of the place of residence of the indi-
20	vidual, the statement required by subsection (d);
21	and
22	"(B) has not, within 7 calendar days after
23	the statement has been furnished to the chief law
24	enforcement officer, received a notice from the of-
25	ficer that—

1	"(i) the individual has been convicted
2	of a violation of Federal or State law; or
3	"(ii) has a record of exhibiting behav-
4	ior that would make the individual unsuit-
5	able for access to the facilities, material, or
6	safeguards information described in sub-
7	section (b).
8	"(d) Statement by an Individual for Whom Ac-
9	cess is Proposed.—
10	"(1) In general.—An individual for whom ac-
11	cess is proposed to the facilities, material, or safe-
12	guards information described in subsection (b) shall
13	submit to the licensee, certificate holder, or applicant,
14	a statement containing—
15	"(A) the name, address, and date of birth
16	appearing on a valid identification document
17	containing a photograph of the individual;
18	"(B) a description of the identification
19	used; and
20	"(C) a statement that the individual—
21	"(i) is not under indictment for, and
22	has not been convicted in any court, of a
23	crime punishable by imprisonment;
24	"(ii) is not a fugitive from justice;

1	"(111) is not an unlawful user of or ad-
2	dicted to any controlled substances (as de-
3	fined in section 102 of the Controlled Sub-
4	stances Act (21 U.S.C. 802));
5	"(iv) has not been committed to a men-
6	$tal\ institution;$
7	"(v) is not an alien who is illegally or
8	unlawfully in the United States;
9	"(vi) has not been discharged from the
10	Armed Forces under dishonorable condi-
11	tions; and
12	"(vii) has not renounced United States
13	citizenship.
14	"(2) Signature requirement.—The statement
15	required under paragraph (1) shall be signed by the
16	individual and shall contain the date on which the
17	statement was signed.
18	"(e) Action by the Attorney General.—
19	"(1) Right to information.—Notwithstanding
20	any other law and as necessary for a background
21	check on an individual, the Attorney General may se-
22	cure directly from any department or agency infor-
23	mation on an individual proposed to be given access
24	to a facility or material or safeguards information as
25	described in subsection (b).

1	"(2) Response to a request for a back-
2	GROUND CHECK.—A response to a request for a back-
3	ground check under this Act shall be provided by the
4	Attorney General to the Commission not later than 30
5	days after the statements described by subsections (c)
6	and (d) are submitted to the Attorney General.
7	"(3) Provision of reasons for denial of ac-
8	CESS.—
9	"(A) In General.—The Attorney General
10	shall provide to any individual the reasons for a
11	denial of access based on the background check of
12	that individual only if—
13	"(i) the response to the background
14	check is that the individual should not be
15	given access to such a facility or material
16	or safeguards information; and
17	"(ii) the individual requests the rea-
18	sons for the determination.
19	"(B) Procedure.—The Attorney General
20	shall provide the individual the reasons under
21	paragraph (A)—
22	"(i) in writing; and
23	"(ii) not later than 5 business days
24	after the date of the request.

1	"(f) Criminal Penalty.—A person that knowingly
2	falsifies a statement required by subsection (c) or (d), or
3	knowingly fails to obtain a background check as required
4	by subsection (b), shall be imprisoned not more than 5
5	years, fined not more than \$50,000, or both.".
6	SEC. 5. OFFICE OF NUCLEAR SECURITY AND INCIDENT RE-
7	SPONSE.
8	(a) In General.—Title II of the Energy Reorganiza-
9	tion Act of 1974 (42 U.S.C. 5841 et seq.) is amended by
10	adding at the end the following:
11	"SEC. 212. OFFICE OF NUCLEAR SECURITY AND INCIDENT
12	RESPONSE.
13	"(a) Definitions.—In this section:
14	"(1) Antiterrorism team.—The term
15	'antiterrorism team' has the meaning given the term
16	in section 170C(a) of the Atomic Energy Act of 1954.
17	"(2) Assistant director.—The term 'Assistant
18	Director's means the Assistant Director for Security
19	Response.
20	"(3) Director.—The term 'Director' means the
21	Director of Nuclear Security and Incident Response
22	appointed under subsection (c).
23	"(4) Mock terrorist team.—The term 'mock
24	terrorist team' means the mock terrorist team de-
25	scribed in subsection $(d)(3)$.

1	"(5) Office.—The term 'Office' means the Office
2	of Nuclear Security and Incident Response established
3	by subsection (b).
4	"(6) Sensitive nuclear facility.—The term
5	'sensitive nuclear facility' has the meaning given the
6	term in section 11 of the Atomic Energy Act of 1954
7	(42 U.S.C. 2014).
8	"(7) Threat.—The term 'threat' has the mean-
9	ing given the term in section 170C(a) of the Atomic
10	Energy Act of 1954.
11	"(8) Unit.—The term 'Unit' means the Security
12	Response Unit established under subsection $(d)(1)$.
13	"(b) Establishment of Office.—There is estab-
14	lished in the Commission the Office of Nuclear Security and
15	Incident Response.
16	"(c) Director.—
17	"(1) Appointment.—The Commission may ap-
18	point and terminate a Director of Nuclear Security
19	and Incident Response to head the Office.
20	"(2) Duties.—The Director shall perform any
21	duties delegated by the Commission to the Director,
22	including—
23	"(A) carrying out security, safeguards, and
24	incident responses relating to—

1	"(i) any facility owned or operated by
2	a Commission licensee or certificate holder;
3	"(ii) any property owned or in the
4	possession of a Commission licensee or cer-
5	tificate holder that—
6	"(I) is significant to the common
7	defense and security; or
8	"(II) is being transported to or
9	from a facility described in clause (i);
10	and
11	"(iii) performing any other activity of
12	a Commission licensee or certificate holder
13	that is significant to the common defense
14	and security;
15	"(B) for a facility or material licensed or
16	certified under the Atomic Energy Act of 1954
17	(42 U.S.C. 2011 et seq.)—
18	"(i) developing contingency plans for
19	dealing with threats, thefts, and sabotage;
20	and
21	"(ii) monitoring, reviewing, and evalu-
22	ating security and safeguards;
23	"(C) recommending upgrades to internal
24	accounting systems for special nuclear and other

1	materials licensed or certified under the Atomic
2	Energy Act of 1954 (42 U.S.C. 2011 et seq.);
3	"(D) developing and recommending stand-
4	ards and amendments to the standards of the
5	Commission relating to the duties described in
6	subparagraphs (A) through (C); and
7	"(E) carrying out any other safeguards and
8	physical security functions that the Commission
9	determines to be appropriate.
10	"(3) Consultation.—In carrying out the duties
11	under paragraph (2), the Director shall, to the max-
12	imum extent practicable, consult and coordinate
13	with—
14	"(A) other officers of the Commission; and
15	"(B) other Federal agencies.
16	"(d) Security Response Unit.—
17	"(1) Establishment.—There is established in
18	the Office the Security Response Unit.
19	"(2) Head of unit.—The Unit shall be headed
20	by an Assistant Director for Security Response.
21	"(3) Mock terrorist team.—The personnel of
22	the Unit shall include a mock terrorist team com-
23	prised of—
24	"(A) a number of individuals, consistent
25	with the threat, who have advanced knowledge of

1	special weapons and tactics comparable to spe-
2	cial operations forces of the Armed Forces;
3	"(B) nuclear engineers, as appropriate;
4	"(C) individuals with knowledge of the op-
5	erations of the sensitive nuclear facility who are
6	capable of actively disrupting the normal oper-
7	ations of the sensitive nuclear facility; and
8	"(D) any other individual that the Commis-
9	sion determines should be a member of the mock
10	terrorist team.
11	"(4) Security response evaluations.—
12	"(A) In general.—Not later than 1 year
13	after the date of enactment of this section, the
14	Commission shall establish a security response
15	evaluation program to assess the ability of each
16	sensitive nuclear facility to defend against the
17	threats in accordance with the security plan for
18	the sensitive nuclear facility.
19	"(B) Frequency of evaluations.—Not
20	less than once every 3 years, the Commission
21	shall conduct and document security response
22	evaluations at each sensitive nuclear facility to
23	assess the ability of the private security force, in

cooperation with the antiterrorism team, at the

24

1	sensitive nuclear facility to defend against the
2	threat.
3	"(C) Security exemption.—The Commis-
4	sion may suspend activities under this section if
5	the Commission determines that the security re-
6	sponse evaluations would compromise security at
7	any sensitive nuclear facility in accordance with
8	a heightened threat level.
9	"(D) Activities.—The security response
10	evaluation shall include force-on-force exercises
11	by the mock terrorist team against the sensitive
12	nuclear facility that simulate air, water, and
13	land assaults, as appropriate.
14	"(E) Performance Criteria.—The Com-
15	mission shall establish performance criteria for
16	judging the security response evaluations.
17	"(F) Corrective action.—
18	"(i) In general.—When any of the
19	performance criteria established under sub-
20	paragraph (E) are not satisfied—
21	"(I) the licensee shall promptly
22	correct any defects in performance
23	identified by the Commission in the se-
24	curity response evaluation; and

1	"(II) the Commission shall con-
2	duct an additional security response
3	evaluation within 6 months to confirm
4	that the licensee satisfies the perform-
5	ance criteria established under sub-
6	paragraph (E).
7	"(ii) 2 consecutive failures to
8	SATISFY ALL PERFORMANCE CRITERIA.—
9	"(I) In general.—If a sensitive
10	nuclear facility fails to satisfy all of
11	the performance criteria established
12	under subparagraph (E) in 2 consecu-
13	tive security response evaluations, the
14	Commission shall issue an order speci-
15	fying the corrective actions that must
16	be taken by the licensee of the sensitive
17	$nuclear\ facility.$
18	"(II) Failure to take correc-
19	TIVE ACTION.—If the licensee of a sen-
20	sitive nuclear facility does not take the
21	corrective action specified by the Com-
22	mission within 30 days after the date
23	of issuance of an order under subclause
24	(I), the Commission shall assess a civil
25	penalty under section 234.

1	"(G) Reports.—Not less often than once
2	every year, the Commission shall submit to Con-
3	gress and the President a report, in classified
4	form and unclassified form, that describes the re-
5	sults of each security response evaluation under
6	this paragraph for the previous year.
7	"(e) Emergency Response Exercises.—
8	"(1) In general.—Not less than once every 2
9	years, the Commission, in coordination with the Di-
10	rector of the Federal Emergency Management Agency,
11	shall conduct emergency response exercises to evaluate
12	the ability of Federal, State, and local emergency re-
13	sponse personnel to respond to a radiological emer-
14	gency at the sensitive nuclear facility in accordance
15	with the emergency response plans.
16	"(2) Activities.—The emergency response exer-
17	cises shall evaluate—
18	"(A) the response capabilities, response
19	times, and coordination and communication ca-
20	pabilities of the response personnel;
21	"(B) the effectiveness and adequacy of emer-
22	gency response and evacuation plans; and
23	"(C) the availability of potassium iodide or
24	other prophulactic medicines.

1	"(3) Revision of Emergency response
2	PLANS.—The Commission shall ensure that the emer-
3	gency response plan for a sensitive nuclear facility is
4	revised to correct for any deficiencies identified by an
5	evaluation under this subsection.
6	"(4) Reports.—Not less than once every year,
7	the Commission shall submit to the President and
8	Congress a report, in classified form and unclassified
9	form, that describes—
10	"(A) the results of each emergency response
11	exercise under this subsection conducted in the
12	previous year; and
13	"(B) each revision of an emergency response
14	plan made under paragraph (3) for the previous
15	year.
16	"(f) Effect.—Nothing in this section limits any au-
17	thority of the Department of Energy relating to the safe
18	operation of facilities under the jurisdiction of the Depart-
19	ment.".
20	(b) Conforming Amendments.—Title II of the En-
21	ergy Reorganization Act of 1974 is amended—
22	(1) in section 203(b) (42 U.S.C. 5843(b))—
23	(A) in paragraph (1), by striking "licensing
24	and regulation involving" and inserting
25	"licensing, regulation, and, except as otherwise

1	provided under section 212, carrying out safety
2	reviews, safeguards, and physical security of";
3	and
4	(B) in paragraph (2), by striking "and
5	safeguards"; and
6	(2) in section 204(b) (42 U.S.C. 5844(b))—
7	(A) in paragraph (1)—
8	(i) by striking "including" and insert-
9	ing "not including"; and
10	(ii) by striking "and materials." and
11	inserting "and materials, to the extent that
12	the safeguards and security functions are
13	delegated to the Office of Nuclear Security
14	and Incident Response under section 212.";
15	and
16	(B) in paragraph (2)—
17	(i) by striking "and safeguards"; and
18	(ii) by striking ", as amended," and
19	all that follows through the period and in-
20	serting "(42 U.S.C. 2011 et seq.)".
21	SEC. 6. CARRYING OF WEAPONS BY LICENSEE EMPLOYEES.
22	Chapter 14 of title I of the Atomic Energy Act of 1954
23	(42 U.S.C. 2201 et seq.) (as amended by section $3(a)$) is
24	amended—

1 (1) in section 161, by striking subsection k. and 2 inserting the following:

"k. authorize—

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"(1) to carry a firearm in the performance of official duties such of its members, officers, and employees, such of the employees of its contractors and subcontractors (at any tier) engaged in the protection of property under the jurisdiction of the United States located at facilities owned by or contracted to the United States or being transported to or from such facilities, and such of the employees of persons licensed or certified by the Commission (including employees of contractors of licensees or certificate holders) engaged in the protection of facilities owned or operated by a Commission licensee or certificate holder that are designated by the Commission or in the protection of property of significance to the common defense and security located at facilities owned or operated by a Commission licensee or certificate holder or being transported to or from such facilities, as the Commission considers necessary, in view of site-specific conditions, in the interest of the common defense and security; and

"(2) to carry and use any other weapons, devices, or ammunition in the performance of officials

duties, any employees of persons licensed or certified by the Commission (including employees of contrac-tors of licensees or certificate holders) who are trained and qualified as quards and whose duty is the protec-tion of facilities or property described in paragraph (1), regardless of whether the employees are Federal, State, or local law enforcement officers;" and (2) by adding at the end the following:

"SEC. 170D. CARRYING OF WEAPONS.

"(a) Authority To Make Arrest.—

"(1) In General.—A person authorized under section 161k. to carry a firearm, other weapon, device, or ammunition may, while in the performance of, and in connection with, official duties, detain or arrest an individual without a warrant for any offense against the United States committed in the presence of the person or for any felony under the laws of the United States if the person has a reasonable ground to believe that the individual has committed or is committing such a felony.

"(2) Limitation.—An employee of a contractor or subcontractor or of a Commission licensee or certificate holder (or a contractor of a licensee or certificate holder) authorized to make an arrest under paragraph (1) may make an arrest only after the Commis-

1	sion, licensee, or certificate holder has applied for and
2	been granted authorization from the Commission—
3	"(A) when the individual is within, or is in
4	flight directly from, the area in which the offense
5	was committed; and
6	"(B) in the enforcement of—
7	"(i) a law regarding the property of
8	the United States in the custody of the De-
9	partment of Energy, the Commission, or a
10	contractor of the Department of Energy or
11	Commission or a licensee or certificate hold-
12	er of the Commission;
13	"(ii) a law applicable to facilities
14	owned or operated by a Commission licensee
15	or certificate holder that are designated by
16	the Commission under section 161k.;
17	"(iii) a law applicable to property of
18	significance to the common defense and se-
19	curity that is in the custody of a licensee or
20	certificate holder or a contractor of a li-
21	censee or certificate holder of the Commis-
22	$sion;\ or$
23	"(iv) any provision of this Act that
24	subjects an offender to a fine, imprison-
25	ment, or both.

1	"(3) Other authority.—The arrest authority
2	conferred by this section is in addition to any arrest
3	authority under other law.
4	"(4) Guidelines—
5	"(A) In General.—The Secretary and the
6	Commission, with the approval of the Attorney
7	General, shall issue guidelines to implement sec-
8	tion 161k. and this subsection.
9	"(B) Effective date.—The authority to
10	carry and use weapons, devices, or ammunition
11	provided to employees described in section
12	161k.(2) and the authority provided to those em-
13	ployees under this subsection shall not be effec-
14	tive until the date on which guidelines issued
15	under subparagraph (A) become effective.".
16	SEC. 7. SENSITIVE RADIOACTIVE MATERIAL SECURITY.
17	(a) Amendment.—Chapter 14 of the Atomic Energy
18	Act of 1954 (42 U.S.C. 2201 et seq.) (as amended by section
19	6) is amended by adding at the end the following:
20	"SEC. 170E. SENSITIVE RADIOACTIVE MATERIAL SECURITY.
21	"(a) DEFINITIONS.—In this section:
22	"(1) Sensitive radioactive material.—
23	"(A) In General.—The term 'sensitive ra-
24	dioactive material' means—
25	"(i) a material—

1	"(I) that is a source material, by-						
2	product material, or special nuclear						
3	material; and						
4	"(II) that is any other radioactive						
5	material (regardless of whether the ma-						
6	terial is or has been licensed or other-						
7	wise regulated under this Act) pro-						
8	duced or made radioactive before or						
9	after the date of enactment of this sec-						
10	$tion;\ and$						
11	"(ii) that is in such a form or quantity						
12	or concentration that the Commission deter-						
13	mines, based on and consistent with the rec-						
14	ommendations of the task force, should be						
15	classified as 'sensitive radioactive material'						
16	that warrants improved security and pro-						
17	tection against loss, theft, or sabotage.						
18	"(B) Exclusion.—The term 'sensitive ra-						
19	dioactive material' does not include nuclear fuel						
20	or spent nuclear fuel.						
21	"(2) Security threat.—The term 'security						
22	threat' means—						
23	"(A) a threat of sabotage or theft of sen-						
24	sitive radioactive material;						

1	"(B) a threat of use of sensitive radioactive
2	material in a radiological dispersal device; and
3	"(C) any other threat of terrorist or other
4	criminal activity involving sensitive radioactive
5	material that could harm the health or safety of
6	the public due primarily to radiological prop-
7	erties of the sensitive radioactive material, as de-
8	termined by the Commission based on and con-
9	sistent with the recommendations of the task
10	force.
11	"(3) Task force.—The term 'task force' has the
12	meaning given the term in section $170C(a)$.
13	"(b) Duties.—
14	"(1) In general.—The task force shall—
15	"(A) evaluate the security of sensitive radio-
16	active material against security threats; and
17	"(B) recommend administrative and legisla-
18	tive actions to be taken to provide the maximum
19	practicable degree of security against security
20	threats.
21	"(2) Considerations.—In carrying out para-
22	graph (1), the task force shall make recommendations
23	to—

1	"(A) determine the radioactive materials				
2	that should be classified as sensitive radioactive				
3	materials;				
4	"(B) develop a classification system for sen-				
5	sitive radioactive materials that—				
6	"(i) is based on the potential for use by				
7	terrorists of sensitive radioactive material				
8	and the extent of the threat to public health				
9	and safety posed by that potential; and				
10	"(ii) takes into account—				
11	"(I) radioactivity levels of sen-				
12	$sitive \ radioactive \ material;$				
13	"(II) the dispersibility of sensitive				
14	$radioactive\ material;$				
15	"(III) the chemical and material				
16	form of sensitive radioactive material;				
17	and				
18	"(IV) other appropriate factors;				
19	"(C) develop a national system for recovery				
20	of sensitive radioactive material that is lost or				
21	stolen, taking into account the classification sys-				
22	$tem\ established\ under\ subparagraph\ (B);$				
23	"(D) provide for the storage of sensitive ra-				
24	dioactive material that is not currently in use in				
25	a safe and secure manner;				
25	a safe and secure manner;				

1	"(E) develop a national tracking system for
2	sensitive radioactive material, taking into ac-
3	count the classification system established under
4	$subparagraph\ (B);$
5	"(F) develop methods to ensure the return
6	or proper disposal of sensitive radioactive mate-
7	rial;
8	"(G) modify current export controls on sen-
9	sitive radioactive materials so that, to the extent
10	feasible, exports from the United States of sen-
11	sitive radioactive materials are made only to for-
12	eign recipients that are willing and able to con-
13	trol the sensitive radioactive materials in the
14	same manner as recipients in the United States;
15	and
16	"(H) establish procedures to improve the se-
17	curity of sensitive radioactive material in use,
18	transportation, and storage.
19	"(3) Procedures to improve security.—The
20	procedures to improve the security of sensitive radio-
21	active material under paragraph (2)(H) may in-
22	clude—
23	"(A) periodic audits or inspections by the
24	Commission to ensure that sensitive radioactive

1	material is properly secured and can be fully ac-
2	$counted\ for;$
3	"(B) evaluation by the Commission of secu-
4	rity measures taken by persons that possess sen-
5	$sitive \ radioactive \ material;$
6	"(C) imposition of increased fines for viola-
7	tions of regulations relating to security and safe-
8	ty measures applicable to licensees that possess
9	$sensitive \ radioactive \ material;$
10	"(D) conduct of background checks on indi-
11	viduals with access to sensitive radioactive mate-
12	rial;
13	"(E) measures to ensure the physical secu-
14	rity of facilities in which sensitive radioactive
15	material is stored; and
16	"(F) screening of shipments of sensitive ra-
17	dioactive material to facilities that are particu-
18	larly at risk for sabotage to ensure that the ship-
19	ments do not contain explosives.
20	"(c) Report.—Not later than 90 days after the date
21	of enactment of this section, and not less frequently than
22	once every 3 years thereafter, the task force shall submit
23	to the President and Congress a report in unclassified form
24	(with a classified annex, if necessary) describing the admin-

- 1 istrative and legislative actions recommended under sub-
- 2 section (b)(1).
- 3 "(d) Administrative Action.—Not later than 60
- 4 days after the date of submission of the report under sub-
- 5 section (b), the Commission shall, based on and consistent
- 6 with the recommendations of the task force, take such ac-
- 7 tions as are appropriate to—
- 8 "(1) revise the system for licensing sensitive ra-
- 9 dioactive materials based on and consistent with the
- 10 recommendations of the task force; and
- "(2) ensure that States that have entered into an
- 12 agreement under section 274b. establish compatible
- 13 programs in a timely manner.".
- 14 SEC. 8. UNAUTHORIZED INTRODUCTION OF DANGEROUS
- WEAPONS.
- 16 Section 229a. of the Atomic Energy Act of 1954 (42
- 17 U.S.C. 2278a(a)) is amended in the first sentence by insert-
- 18 ing "or subject to the licensing authority of the Commission
- 19 or to certification by the Commission under this Act or any
- 20 other Act" before the period at the end.
- 21 SEC. 9. SABOTAGE OF NUCLEAR FACILITIES OR FUEL.
- 22 Section 236a. of the Atomic Energy Act of 1954 (42)
- 23 U.S.C. 2284(a)) is amended—

1	(1) in the first sentence, by striking "or who in-
2	tentionally and willfully attempts" and inserting "or
3	who attempts or conspires";
4	(2) in paragraph (2), by striking "storage facil-
5	ity" and inserting "storage, treatment, or disposal fa-
6	cility";
7	(3) in paragraph (3)—
8	(A) by striking "such a utilization facility"
9	and inserting "a utilization facility licensed
10	under this Act"; and
11	(B) by striking "or" at the end;
12	(4) in paragraph (4)—
13	(A) by striking "facility licensed" and in-
14	serting "or nuclear fuel fabrication facility li-
15	censed or certified"; and
16	(B) by striking the period at the end and
17	inserting "; or"; and
18	(5) by inserting after paragraph (4) the fol-
19	lowing:
20	"(5) any production, utilization, waste storage,
21	waste treatment, waste disposal, uranium enrichment,
22	or nuclear fuel fabrication facility subject to licensing
23	or certification under this Act during construction of
24	the facility, if the destruction or damage caused or at-
25	tempted to be caused could adversely affect public

1	health and safety during the operation of the facil-				
2	ity;".				
3	SEC. 10. EVALUATION OF ADEQUACY OF ENFORCEMENT				
4	PROVISIONS.				
5	Not later than 90 days after the date of enactment of				
6	this Act, the Attorney General and the Nuclear Regulatory				
7	Commission shall submit to Congress a report that assesses				
8	the adequacy of the criminal enforcement provisions in				
9	chapter 18 of the Atomic Energy Act of 1954 (42 U.S.C.				
10	221 et seq.).				
11	SEC. 11. PROTECTION OF WHISTLEBLOWERS.				
12	Section 211(a)(2) of the Energy Reorganization Act				
13	(42 U.S.C. 5851) is amended—				
14	(1) in subparagraph (C), by striking "and" at				
15	$the\ end;$				
16	(2) in subparagraph (D), by striking the period				
17	at the end and inserting "; and"; and				
18	(3) by adding at the end the following:				
19	``(E) a contractor or subcontractor of the				
20	Commission.".				
21	SEC. 12. TECHNICAL AND CONFORMING AMENDMENT.				
22	The table of contents of the Atomic Energy Act of 1954				
23	(42 U.S.C. prec. 2011) is amended—				
24	(1) by inserting after the item relating to section				
25	149 the following:				
	"Sec. 149A. Access to nuclear facilities.";				

1 and

2 (2) by adding at the end of the item relating to

3 chapter 14 the following:

"Sec. 170B. Uranium supply.

"Sec. 170C. Protection of sensitive nuclear facilities.

"Sec. 170D. Carrying of weapons.

"Sec. 170E. Sensitive Radioactive Material Security.".

4 SEC. 13. AUTHORIZATION OF APPROPRIATIONS.

- 5 There are authorized to be appropriated such sums as
- 6 are necessary to carry out this Act.

Calendar No. 747

 $^{107\text{th CONGRESS}}_{\text{2D Session}}$ S. 1746

[Report No. 107-335]

A BILL

To amend the Atomic Energy Act of 1954 and the Energy Reorganization Act of 1974 to strengthen security at sensitive nuclear facilities.

NOVEMBER 12, 2002 Reported with an amendment